

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----123356 051427Z /41

O 051233Z APR 78
FM AMEMBASSY ANKARA
TO SECSTATE WASHDC IMMEDIATE 1363

S E C R E T SECTION 1 OF 2 ANKARA 2567

EXDIS

E.O. 11652: GDS
TAGS: MASS, MAR, PFOR, TU
SUBJ: US-TURKISH DEFENSE COOPERATION

1. THE US OFFER TO RENEGOTIATE THE DEFENSE COOPERATION
AGREEMENT (DCA) COULD TAKE SEVERAL FORMS. THERE APPEARS, HOWEVER,
TO BE THREE BASIC OPTIONS:

A. OFFER TO NEGOTIATE A DOCUMENT SIMILAR TO THE 1976 DCA.
B. OFFER TO NEGOTIATE SEVERAL AGREEMENTS, EACH COVERING AN
INSTALLATION TO WHICH WE DESIRE CONTINUED ACCESS.
C. OFFER TO NEGOTIATE A DOCUMENT OUTLINING THE PRINCIPLES OF US-
GOT SECURITY COOPERATION WITH SEPARATE, INDIVIDUAL INSTALLATION
AGREEMENTS.

2. WE BELIEVE THAT WHATEVER PAPER REPLACES THE DCA SHOULD
BE AN EXECUTIVE AGREEMENT. WE DOUBT THAT AN ECEVIT GOVERN-
MENT WOULD BE ABLE TO ACCEPT A DCA WRITTEN IN THE SAME FORMAT
AS THE 1976 EDITION WITHOUT SPECIFIED INCREASED AMOUNTS OF
SECURITY ASSISTANCE. WE, THEREFOR, SOUGHT A FORMAT
SUFFICIENTLY NEW AS TO BELIE EASY PUBLIC COMPARISON WITH
THE 1976 DCA.

3. OPTIONS 1B AND 1C COULD BE EXECUTIVE AGREEMENTS WITH
UNSPECIFIED AMOUNTS OF SECURITY ASSISTANCE IN THEIR TEXTS.

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1B WOULD PROBABLY NOT BE ACCEPTABLE TO THE GOT. A SERIES OF
INSTALLATION AGREEMENTS COULD NOT BE PORTRAYED AS A NEW DCA
AND WOULD NOT HAVE THE POTENTIAL HEALING EFFECT OF A BROADLY
BASED AGREEMENT.

4. THE THIRD OPTION (1C) MIGHT BE AN ACCEPTABLE COMPROMISE.
UNDER THIS FORMULATION WE WOULD NEGOTIATE A GENERAL COVER

AGREEMENT OF THE PRINCIPLES AND BASIS (NATO SOFA, ETC.) OF OUR SECURITY COOPERATION. WE WOULD OFFER TO PARTICIPATE IN A JOINT PLANNING COUNCIL THAT WOULD PRODUCE A COMPREHENSIVE AND FUNDABLE US SECURITY ASSISTANCE PACKAGE FOR TURKEY. THE GOT WOULD BE ABLE TO TAKE THE MEASURE OF OUR BONA-FIDES THROUGHT THE SERIOUSNESS WITH WHICH WE PARTICIPATED IN THE COUNCIL. IN ADDITION WE WOULD PROPOSE TO NEGOTIATE A SERIES OF INSTALLATION AGREEMENTS. WE ENVISION THAT THESE AGREEMENTS WOULD ALLOW US TO BARGAIN FOR A RELATIVELY FREE HAND IN OPERATING INCIRLIK IN RETURN FOR AN INSTALLATION AGREEMENT GOVERNING A GENEROUS TURNOVER OF ASSETS AT KARAMURSEL. THE OTHER INSTALLATIONS COULD THEN HAVE VERYING DEGREES OF US AND TURKISH JOINT PARTICIPATION WITHIN THOSE TWO EXTREMES. EXCEPT FOR KARAMURSEL WHERE NO US FORCES WOULD REMAIN, EACH INSTALLATION AGREEMENT WOULD BE INDEPENDENT OF THE COVER AGREEMENT AND WOULD BE A COMPLETE AND SELF-CONTAINED BASIS FOR US OPERATIONS AT THAT INSTALLATION. CLOSURE OF THE INSTALLATION OR FAILURE TO NEGOTIATE AN INSTALLATION AGREEMENT WOULD NOT AFFECT OPERATIONS AT THE OTHER INSTALLATIONS.

5. WE OFFER THE FOLLOWING DRAFT COVER AGREEMENT AS A POSSIBLE POINT OF DEPARTURE.

BEGIN TEXT

DECLARATION OF SECURITY COOPERATION BETWEEN THE GOVERNMENTS OF THE UNITED STATES OF AMERICA AND OF THE REPUBLIC OF TURKEY

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PURSUANT TO ARTICLE III OF THE NORTH ATLANTIC TREATY IN ORDER TO RESIST ARMED ATTACK IN THE NORTH ATLANTIC TREATY AREA PREAMBLE THE GOVERNMENT OF THE UNITED STATES OF AMERICAN AND THE GOVERNMENT OF THE REPUBLIC OF TURKEY.

IN CONFORMITY WITH THEAIMS AND PRINCIPLES OF THE UNITED NATIONS CHARTER, AND REAFFIRMING THEIR DETERMINATION IN EXERCISING THEIR INHERENT RIGHTS OF INDIVIDUAL AND COLLECTIVE SELF-DEFENSE, AS ENVISAGED IN ARTICLE 51 THEREOF, RECOGNIZING THAT COOPERATION IN THE FIELD OF DEFENSE IS BASED ON FULL RESPECT FOR THE SOVEREIGNTY OF THE PARTIES, EXPRESSING THEIR DESIRE TO MAINTAIN THE SECURITY AND INDEPENDENCE OF THEIR RESPECTIVE COUNTRIES, AS WELL AS WORLD PEACE, EXPRESSING THEIR WILLINGNESS TO CONTINUE THEIR BILATERAL DEFENSE COOPERATION SO LONG AS BOTH PARTIES ARE BOUND BY THE NORTH ATLANTIC TREATY, ACTING ON THE BASIC OF THEIR CONTINUING FRIENDSHIP, AND IN RECOGNITION OF THEIR OBLIGATIONS WITH REGARD TO THE SECURITY AND FEFENSE OF THE NORTH ATLANTIC TREATY AREA, AND PURSUANT TO ARTICLE III OF THE NORTH ATLANTIC TREATY, HAVE ENTERED INTO THE FOLLOWING DELCARATION:

ARTICLE I

THE DEFENSE COOPERATION BETWEEN THE PARTIES AS SET FORTH IN THIS DECLARATION IS BASED ON THE RECOGNITION OF AND FULL RESPECT FOR THE SOVEREIGNTY OF EACH.

ARTICLE II

THE EXTENT OF THE DEFENSE COOPERATION ENVISAGED IN THIS
DECLARATION SHALL BE LIMITED OF OBLIGATIONS ARISING OUT OF
THE NORTH ATLANTIC TREATY.

ARTICLE III

1. PURSUANT TO ARTICLE III OF THE NORTH ATLANTIC TREATY,
THE GOVERNMENT OF THE REPUBLIC OF TURKEY AND THE GOVERNMENT
OF THE UNITED STATES OF AMERICA AGREE TO JOINTLY COOPERATE IN
THE FOLLOWING DEFENSE MEASURES:

--JOINT SECURITY ASSISTANCE PLANNING FOR TURKISH ARMED FORCES
MODERNIZATION.

--THE TURN-OVER OF KARAMURSEL INSTALLATION TO THE
TURKISH ARMED FORCES AT NO COST TO THE GOVERNMENT OF TURKEY.

--TURKISH OPERATION OF THE KARGABURUN AND BELBASI

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INSTALLATIONS WITH US TECHNICAL AND FINANCIAL SUPPORT.

--JOINT US AND TURKISH MANNING OF THE SINOOP AND
PIRINCLIK INSTALLATIONS.

--JOINT US-TURKISH USE OF THE US BUILT COMMUNICATIONS SYSTEM.

--US OPERATIONS AT THE AIR BASE AT INCIRLIK.

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FM AMEMBASSY ANKARA

TO SECSTATE WASHDC IMMEDIATE 1364

S E C R E T SECTION 2 OF 2 ANKARA 2567

EXDIS

--US OPERATION OF ORGANIZATIONS AND FACILITIES OUTSIDE THESE
INSTALLATIONS PROVIDING COMMAND AND CONTROL, ADMINISTRATIVE,
LOGISTICS AND GENERAL SUPPORT.

ARTICLE IV

1. JOINT SECURITY ASSISTANCE PLANNING SHALL BE AFFECTED

THROUGH THE US TURKISH JOINT PLANNING COUNCIL. THE COUNCIL WILL BE CHAIRED BY THE CHIEF OF THE TURKISH GENERAL STAFF. THE UNITED STATES WILL BE REPRESENTED BY CHIEF JUSMMAT.

2. THE COUNCIL WILL REVIEW TURKISH NATO DEFENSE REQUIREMENTS AND DESIGN A COMPREHENSIVE FIVE YEAR DEFENSE SUPPORT PROGRAM FOR THE TURKISH ARMED FORCES WHICH WILL BE THE BASIS FOR REQUEST FOR ANNUAL DEFENSE APPROPRIATIONS TO EACH COUNTRY'S RESPECTIVE LEGISLATURE.

3. THE UNITED STATES WILL CONTRIBUTE TO THE DEFENSE SUPPORT PROGRAMS THROUGH CONGRESSIONALLY APPROVED YEARLY APPROPRIATIONS OF GRANTS, CREDITS OR LOAN GUARANTEES. THESE CREDITS AND GUARANTEED LOANS SHALL BE AT INTEREST RATES COMPARABLE TO THE RATES OFFERED TO OTHER NATO COUNTRIES FOR SIMILAR CREDITS AND GUARANTEED LOANS. IN ADDITION, THE GOVERNMENT OF THE UNITED STATES WILL ALSO MAKE CASH SALES UNDER ITS FOREIGN MILITARY SALES PROGRAM OF DEFENSE ARTICLES AND SERVICES INCLUDING SPARE PARTS, COMPONENT AND TECHNICAL DATA FOR THE OPERATION AND MAINTENANCE OF DEFENSE ARTICLES FURNISHED TO THE GOVERNMENT OF TURKEY BY THE UNITED STATES GOVERNMENT.

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ARTICLE V

1. THE INSTALLATIONS REFERRED TO IN ARTICLE III. PARAGRAPH I OF THIS DECLARATION SHALL BE TURKISH ARMED FORCES INSTALLATIONS.

THE INSTALLATION COMMANDER SHALL BE TURKISH. THE TURKISH FLAG SHALL BE FLOWN AT THE INSTALLATION.

2. THE ACTIVITIES AND TECHNICAL OPERATIONS OF THE INSTALLATIONS SHALL BE CONDUCTED IN ACCORDANCE WITH INSTALLATION AGREEMENTS TO BE MUTUALLY AGREED.

ARTICLE VI

A JOINT USE PLAN FOR THE COMMUNICATIONS SYSTEM IN TURKEY (TROPOSCATTER AND LINE-OF SIGHT) SHALL BE AGREED UPON BY THE PARTIES.

ARTICLE VII

1. THE INSTALLATION COMMANDER SHALL BE RESPONSIBLE FOR ENSURING THE TECHNICAL OPERATIONS AND ACTIVITIES OF THE INSTALLATIONS SHALL BE CARRIED OUT IN ACCORDANCE WITH THE US-TURKISH INSTALLATION AGREEMENTS.

2. THE GOVERNMENT OF THE UNITED STATES OF AMERICA WILL ASSIGN TO EACH INSTALLATION THAT IS TO BE JOINTLY MANNED A "UNITED STATES SENIOR OFFICER" TO FUNCTION AS THE SINGLE POINT OF CONTACT BETWEEN THE US NATIONAL ELEMENT AND THE INSTALLATION COMMANDER. THE UNITED STATES FLAG MAY BE FLOWN AT THE HEADQUARTERS OF THE UNITED STATES SENIOR OFFICER.

3. DIRECTIVES APPLICABLE TO THE INSTALLATION AS A WHOLE ISSUED BY THE INSTALLATION COMMANDER SHALL BE CONSISTENT WITH THE AUTHORITY OF THE US SENIOR OFFICER TO EXERCISE THE FULL COMMAND AND CONTROL OF THE US NATIONAL

ELEMENT, ITS EQUIPMENT AND ITS SUPPORT, HEALTH AND SOCIAL WELFARE FACILITIES AT THE INSTALLATION.

4. THE INSTALLATION COMMANDER SHALL BE RESPONSIBLE FOR FULL COMMAND AND CONTROL OF TURKISH PERSONNEL AT THE INSTALLATION WITH THE EXCEPTION OF THOSE TURKISH CIVILIAN PERSONNEL IN SECRET

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THE EMPLOY OF THE US NATIONAL ELEMENT.

5. THE INSTALLATION COMMANDER AND THE UNITED STATES SENIOR OFFICER SHALL MAINTAIN A SPIRIT OF COOPERATION IN RECOGNITION OF THE OBLIGATION OF BOTH OF THEIR GOVERNMENTS AS STATED IN ARTICLE I OF THIS DECLARATION. BOTH OFFICERS WILL MAKE EVERY EFFORT TO RESOLVE ANY DIFFERENCES WHICH MAY ARISE REFERRING TO THOSE DIFFICULTIES THAT CANNOT BE RESOLVED TO THE APPROPRIATE AUTHORITIES OF BOTH GOVERNMENTS.

ARTICLE VIII

1. AGREED TECHNICAL OPERATIONS AND RELATED MAINTENANCE SERVICES AND ACTIVITIES OF THE INSTALLATIONS SHALL BE CARRIED OUT JOINTLY BY TURKISH AND UNITED STATES PERSONNEL. THE NUMBERS OF TURKISH PERSONNEL SHALL BE CONSISTANT WITH ARTICLE III OF THIS DECLARATION AND WILL BE SPECIFIED IN THE INSTALLATION AGREEMENTS.

2. IN FURTHERANCE OF THE TURKISH PARTICIPATION OBJECTIVE REFERRED TO IN THIS ARTICLE, NEEDED TRAINING RELATED TO THE TECHNICAL ACTIVITIES OF THE INSTALLATIONS, INCLUDING TRAINING IN THE UNITED STATES, SHALL BE PROVIDED BY THE GOVERNMENT OF THE UNITED STATES OF AMERICA, TO TURKISH PERSONNEL ASSIGNED OR TO BE ASSIGNED TO THE INSTALLATIONS, IN ACCORDANCE WITH PROGRAMS TO BE MUTUALLY AGREED IN THE JOINT PLANNING COUNCIL.

ARTICLE IX

1. EQUIPMENT FOR THE UNITED STATES FORCE, AND REASONABLE QUANTITIES OF PROVISIONS, SUPPLIES AND OTHER GOODS FOR THE EXCLUSIVE USE OF THE UNITED STATES FORCE, ITS MEMBERS, CIVILIAN COMPONENT AND DEPENDENTS, MAY BE IMPORTED INTO AND EXPORTED FROM TURKEY IN ACCORDANCE WITH THE PROVISIONS OF THE "AGREEMENT BETWEEN THE PARTIES OF THE NORTH ATLANTIC TREATY REGARDING THE STATUS OF THEIR FORCES" DATED JUNE 19, 1951

ARTICLE X

THE US NATIONAL ELEMENT ASSIGNED OR STATIONED IN THE TERRITORY OF THE REPUBLIC OF TURKEY FOR THE PURPOSES OF THIS DECLARATION SHALL BE SUBJECT TO THE "AGREEMENT BETWEEN THE PARTIES TO THE NORTH ATLANTIC TREATY REGARDING THE STATUS SECRET

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OF THEIR FORCES" DATED JUNE 19, 1951.

ARTICLE XI

1. THE DEPLOYMENT INTO OR FROM TURKEY AND OPERATIONS OF ROTATIONAL SQUADRONS AND SUPPORT AIRCRAFT OF THE UNITED STATES SHALL BE AFFECTED THROUGH STANDARD INTERNATIONAL (ICAO) FLIGHT PLANS AND PROCEDURES.

2. THERE SHALL BE NO MASSIVE FLIGHT OR SUPPLY OPERATIONS TO THIRD COUNTRIES CONDUCTED FROM TURKEY WITHOUT THE APPROVAL OF THE GOVERNMENT OF TURKEY.

ARTICLE XII

IN THE EVENT THAT EITHER PARTY CONCLUDES THAT THE OTHER PARTY IS NOT COMPLYING WITH OR IS UNABLE TO COMPLY WITH THE INTENT OF THIS DECLARATION, THAT PARTY MAY ISSUE A CALL FOR CONSULTATIONS BETWEEN THE TWO GOVERNMENTS. IN THE EVENT THAT AGREEMENT IS NOT REACHED WITHIN A PERIOD OF THREE MONTHS, EITHER PARTY MAY TERMINATE THIS DECLARATION UPON NOTICE IN WRITING OF THIRTY DAYS.

END TEXT

6. AN EXAMPLE OF THE INSTALLATION AGREEMENT (FOR INCIRLIK) WILL FOLLOW SEPTTEL.

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Message Attributes

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